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UN exhortation to Cuba to cooperate with the UN. This would involve bringing to the surface as much as possible the efforts of U Thant and others.

3. At the time action is sought in the UNS, that is, approximately forty-eight hours after the private message to Khrushchev, a public statement by the President briefly reviewing the history of the Cuban affair, summarizing our interpretation of the Kennedy-Khrushchev understanding, pointing up portions of the understanding which had not been carried out, reiterating the intent of the U. S. Government that the basic conditions of the original understanding be fulfilled, and setting forth the action being sought in the UNS and the UN.

4. Immediately following favorable UNS action, begin a gradual tightening of enforcement of the quarantine, to be carried through the following phases over a ten-day period: initially, applying the interception and hailing, as well as boarding procedures first to Free World non-Soviet charter ships, next to Free World ships in charter to the Soviet, then to bloc ships, and finally to Soviet ships. Subsequently, consideration could be given to adding FCL to the contraband list.

5. Air surveillance would be continued during this period at whatever level required for strictly intelligence purposes. With any position dealt with under the procedures set forth in Mr. Mitze's memorandum of

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EWJohnson:ges 11/13/62

TOP SECRET - EYES ONLY